104TH CONGRESS 1ST SESSION

H. R. 1580

To amend the general mining laws to provide a reasonable royalty from mineral activities on Federal lands, to specify reclamation requirements for mineral activities on Federal lands, to create a State program for the reclamation of abandoned hard rock mining sites on Federal lands, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

May 9, 1995

Mr. Young of Alaska (for himself, Mr. Calvert, Mr. Orton, Mrs. Vucanovich, Mr. Cremeans, Mr. Hayworth, Mr. Stump, Mr. Skeen, Mr. Crapo, Mr. Emerson, and Mr. Shadegg) introduced the following bill; which was referred to the Committee on Resources

A BILL

To amend the general mining laws to provide a reasonable royalty from mineral activities on Federal lands, to specify reclamation requirements for mineral activities on Federal lands, to create a State program for the reclamation of abandoned hard rock mining sites on Federal lands, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Mining Law Reform
- 5 Act of 1995".

TITLE I—FINDINGS AND PURPOSE: 1 2 **DEFINITIONS** 3 SEC. 101. FINDINGS AND PURPOSE. (a) FINDINGS.—Congress finds and declares that— 4 (1) a secure and reliable supply of locatable 6 minerals is essential to the industrial base of the 7 United States, national security, and balance of 8 trade: (2) many of the deposits of locatable minerals 9 10 that may be commercially developed are on Federal 11 lands as that term is defined in this Act, and are 12 difficult and expensive to discover, mine, extract and 13 process; (3) the national need for locatable minerals will 14 continue to expand, and without a strong mining in-15 16 dustry the demand for the minerals will exceed do-17 mestic sources of supply; 18 (4) mining of locatable minerals is an extremely 19 high-risk, capital-intensive endeavor, which, to attract necessary investment, requires certainty and 20 predictability in access to Federal lands in establish-21 22 ment of mining titles, and in the rights of owners of mining claims or sites to develop minerals; 23 24 (5) it is the national interest to foster and en-25 courage private enterprise in the development of a

- domestic minerals industry to maintain and create high-paying jobs and the various Federal, State, and local taxes paid by the mining industry in the United States;
 - (6) the diversity in terrain, climate, biological, chemical, and other physical conditions, and variation among the locatable minerals mined and the methods of mining and processing, require that reclamation standards be tailored to local and regional conditions;
 - (7) there are extensive Federal and State environmental standards that apply to mining operations on Federal lands, including State programs for the protection of ground water quality;
 - (8) every State containing Federal lands has enacted laws and regulations governing the reclamation of mined lands and, subject to the supremacy clause of the United States Constitution, these laws and regulations, including financial assurance requirements, apply to mineral activities on Federal lands;
 - (9) changes in the general mining laws of the United States to provide more direct economic return to the United States and greater protection of public resources are desirable, so long as the

- changes do not act as a disincentive to development of minerals, adversely affect employment in the mining industry or in industries that provide goods and services required for mining activities, interfere with a secure and reliable domestic supply of minerals, or adversely affect the balance of trade of the United States; and
 - (10) mining claims, mill sites and tunnel sites located under the general mining laws are property interests, and any law or regulation that impairs existing property rights may expose the Federal Government to takings claims under the fifth amendment to the United States Constitution.
 - (b) Purpose.—It is the purpose of this Act to—
 - (1) promote exploration for and the development of a secure and reliable domestic source of locatable minerals;
 - (2) provide for increased Federal revenue from the location and production of locatable minerals from Federal lands through fees, patent payments and royalties;
 - (3) ensure that mineral activities on Federal lands are conducted in compliance with all applicable Federal and State environmental regulations and

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- standards, including standards governing mind land reclamation:
 - (4) ensure that all Federal lands affected by mineral activities under the general mining laws are reclaimed as required by applicable laws;
 - (5) establish a program to reclaim abandoned locatable mine sites on Federal lands; and
- 8 (6) recognize that unpatented mining claims,
 9 mill sites and tunnel sites are property rights in the
 10 fullest sense and avoid, to the greatest extent pos11 sible, claims of takings of existing property rights
 12 under the general mining laws that could require
 13 compensation under the fifth amendment to the
 14 United States Constitution.

15 SEC. 102. DEFINITIONS.

- When used in this Act:
 - (1) "Assessment year" means the annual period commencing at 12 o'clock noon on the 1st day of September and ending at 12 o'clock noon on the 1st day of September of the following year.
- (2) "Federal lands" means, except as provided otherwise in title III, lands and interest in lands owned by the United States that are open to mineral location, or that were open to mineral location when

- a mining claim or site was located and which have not been patented under the general mining laws.
 - (3) "General mining laws" means those Acts which generally comprise chapters 2, 11, 12, 12A, 15, and 16, and sections 161 and 162, of title 30 of the Untied States Code, all Acts heretofore enacted which are amendatory of or supplementary to any of the foregoing Acts, and the judicial and administrative decisions interpreting such Acts.
 - (4) "Locatable minerals" means those minerals owned by the United States and subject to location and disposition under the general minerals laws on or after the effective date of this Act, but not including any mineral held in trust by the United States for any Indian or Indian tribe, as defined in section 2 of the Indian Mineral Development Act of 1982 (25 U.S.C. 2101), or any mineral owned by any Indian or Indian tribe, as defined in that section, that is subject to a restriction against alienation imposed by the United States, or any mineral owned by any incorporated Native group, village corporation, or regional corporation and acquired by the group or corporation under the provisions of the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et seq.).

- 1 (5) "Mineral activities" means any activity on 2 Federal lands related to, or incidental to, exploration 3 for or development, mining, production, 4 beneficiation, or processing of any locatable mineral, 5 or reclamation of the impacts of such activities.
 - (6) "Mining claim or site", except where provided otherwise, means a lode mining claim, placer mining claim, mill site or tunnel site.
 - (7) "Operator" means any person conducting mineral activities subject to this Act.
 - (8) "Person" means an individual, Indian tribe, partnership, association, society, joint venture, joint stock company, firm, company, limited liability company, corporation, cooperative or other organization, and any instrumentality of State or local government, including any publicly owned utility or publicly owned corporation of State or local government.
 - (9) "Secretary" means (i) in titles II and V, the Secretary of the Interior acting through the Bureau of Land Management, (ii) in title IV, the Secretary of Interior acting through the Bureau of Land Management or the Minerals Management Service, or both, and (iii) elsewhere in this Act, the Secretary of Agriculture, acting through the Forest Service, with respect to lands under the jurisdiction of the

- 1 Secretary of Agriculture, and the Secretary of the
- 2 Interior, acting through the Bureau of Land Man-
- agement, with respect to all other land subject to the
- 4 requirements of this Act.
- 5 TITLE II—DISPOSITION OF LOCATABLE
- 6 MINERAL DEPOSITS

7 SEC. 201. CLAIM MAINTENANCE REQUIREMENTS.

- 8 (a) MAINTENANCE FEE.—After the date of enact-
- 9 ment of this Act, the owner of each unpatented mining
- 10 claim or site located pursuant to the general mining laws,
- 11 whether located before or after the enactment of this Act,
- 12 shall pay in advance to the Secretary annually on or before
- 13 September 1, and until a patent has been issued therefor,
- 14 a maintenance fee of \$100 per mining claim or site. The
- 15 owner of each unpatented mining claim or site located
- 16 after the date of enactment of this Act pursuant to the
- 17 general mining laws shall pay to the Secretary, at the time
- 18 the copy of the notice or certificate of location is filed with
- 19 the Bureau of Land Management pursuant to section
- 20 314(b) of the Federal Land Policy and Management Act
- 21 of 1976 (43 U.S.C. 1744(b)), in addition to the location
- 22 fee required under subsection (f) of this section, an initial
- 23 maintenance fee of \$100 per mining claim or site for the
- 24 assessment year which includes the date of location of
- 25 such mining claim or site. If a mining claim or site is lo-

- 1 cated within 90 days before September 1 and the copy
- 2 of the notice or certificate of location is timely filed with
- 3 the Bureau of Land Management under subsection 314(b)
- 4 of the Federal Land Policy and Management Act of 1976
- 5 after September 1, the annual maintenance fee payable
- 6 under the first sentence of this subsection shall be paid
- 7 at the time such notice or certificate of location is filed,
- 8 in addition to the location fee and the initial \$100 mainte-
- 9 nance fee. No maintenance fee shall be required if the fee
- 10 is waived or the owner of the mining claim or site is ex-
- 11 empt as provided in section 202 of this Act.

(b) Assessment Work Requirements.—

(1) For the first five assessment years following the assessment year which includes the date of location of any unpatented mining claim or site located on or after the date of enactment of this Act, or for the first five assessment years following the assessment year which includes the date of enactment of this Act for any unpatented mining claim or site located before the date of enactment, the annual maintenance fee under subsection (a) of this section shall be in lieu of the assessment work requirements of the general mining laws and of any other Federal law. Beginning with the sixth assessment year following the assessment year which includes such date

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- of location or enactment, such assessment work re-
- 2 quirements shall apply in addition to such annual
- maintenance fee, subject to any suspension or
- 4 deferment of annual assessment work provided by
- 5 law.
- 6 (2)(A) Section 1 of the Act of September 2,
- 7 1958 (30 U.S.C. 28–1), is amended by inserting
- 8 "mineral activities, environmental baseline monitor-
- 9 ing, and" after "without being limited to" and be-
- 10 fore "geological, geochemical and geophysical sur-
- veys".
- (B) Section 2(d) of the Act of September 2,
- 13 1958 (30 U.S.C. 28–2(d)), is amended by inserting
- "environmental baseline monitoring or" after "expe-
- rience to conduct" and before "geological, geo-
- chemical or geophysical surveys".
- 17 (C) Section 2 of the Act of September 2, 1958
- 18 (30 U.S.C. 28–2), is amended by adding at the end
- of the following new subsection:
- 20 "(e) The term 'environmental baseline monitoring'
- 21 means activities for collecting, reviewing and analyzing in-
- 22 formation concerning soil, vegetation, wildlife, mineral,
- 23 air, water, cultural, historical, archeological or other re-
- 24 sources related to planning for or complying with Federal
- 25 and State environmental or permitting requirements appli-

- 1 cable to potential or proposed mineral activities on the 2 claim(s).".
- 3 (c) Maintenance Fee Statement.—Each pay-
- 4 ment under subsection (a) of this section shall be accom-
- 5 panied by a statement which reasonably identifies the min-
- 6 ing claim or site for which the maintenance fee is being
- 7 paid. Such statement may include the name of the mining
- 8 claim or site, the serial number assigned by the Secretary
- 9 to such mining claim or site, the description of the book
- 10 and page in which the notice or certificate of location for
- 11 such mining claim or site is recorded under State law, any
- 12 combination of the foregoing, or any other information
- 13 that reasonably identifies the mining claim or site for
- 14 which the maintenance fee is being paid. The statement
- 15 required under this subsection shall be in lieu of any an-
- 16 nual filing requirements for mining claims or sites, under
- 17 any other Federal law, but shall not supersede any such
- 18 filing requirement under applicable State law.
- 19 (d) Effect of Compliance as Against Subse-
- 20 QUENT LOCATORS.—
- 21 (1) Except as provided in paragraph (d)(2) of
- 22 this subsection, after the date of enactment of this
- Act, compliance with the requirements of this section
- and sections 202 and 203 shall, from the time the
- location notice or certificate is posted on the land

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under applicable State law, confer upon the owner of any unpatented mining claim or site, whether located before or after the date of enactment of this Act, an exclusive right of possession, as against subsequent locators, of the land included in such mining claim or site for the purposes described in subsection 203(a). If more than one mining claim or site owned or controlled by the same claim or site owner covers substantially the same land, by reason of the location of one or more mining claims or sites on such land, the amendment or relocation of any such mining claim or site, or otherwise, such exclusive right of possession shall extend to all such mining claims or sites, effective from the time the location notice or certificate for the initial mining claim or site was posted on such land under applicable State law. The order of location, amendment, or relocation of any such mining claims or sites on such land shall not affect the validity of any such mining claim or site. Such owner of the mining claim or site shall not be required to be in actual, physical occupation of such land and shall not be required to exclude rival locators from such land. Such exclusive right of possession shall be subject to applicable Federal law, including the Multiple Mineral Development Act of

- 1954 (30 U.S.C. 521–31), the Materials Act of 1947 (30 U.S.C. 601–604) and the Surface Resources Act of 1955 (30 U.S.C. 611–15) to the extent applicable, and shall neither enlarge nor diminish any rights of such owner of the mining claim or site as against the United States in such land. This paragraph shall supersede the common law doctrine of pedis possessio.
 - (2) Conflicts over the right of exclusive possession of land included in any mining claim or site shall be determined in proceedings between owners of mining claims or sites under the provisions of section 910 of the Revised Statutes (30 U.S.C. 53) and other applicable law, including but not limited to the following:
 - (A) Any conflict based upon circumstances existing as of the date of enactment of this Act between mining claims or sites located before the date of enactment of this Act, which shall be resolved under the law in effect on the day prior to the date of enactment of this Act, including the common law doctrine of pedis possessio.
 - (B) Any conflict arising on or after the date of enactment of this Act between mining

claims or sites located before, on or after the
date of enactment over whether either owner of
the mining claim or site has complied with the
requirements of this section or sections 202 or
203(a), which shall be resolved under this Act.

- Failure of Co-Owner To Contribute.— 6 Upon the failure of any one or more of several co-owners 8 of any mining claim or site to contribute such co-owner or owners' portion of the location or maintenance fee under this section, any co-owner who has paid such fee may, after the payment due date, serve the delinquent coowner or owners with notice of such failure in writing or, if such delinquent co-owner or owners cannot be located after reasonable efforts, by publication in a general circulation newspaper published in a location nearest the mining claim or site at least once a week for at least 90 16 days. If at the expiration of 90 days after such notice in writing or by publication, any delinquent co-owner fails or refuses to contribute the owed portion, such co-owner or owners' interest shall become the property of the owner 21 or co-owners who have paid the required fee.
- 22 (f) LOCATION FEE.—The owner of each unpatented 23 mining claim or site located on or after the date of enact-24 ment of this Act pursuant to the general mining laws shall 25 pay to the Secretary, at the time the notice or certificate

- 1 of location is filed with the Bureau of Land Management
- 2 pursuant to subsection 314(b) of the Federal Land Policy
- 3 and Management Act of 1976 (43 U.S.C. 1744(b)), a loca-
- 4 tion fee of \$25.00 per claim.
- 5 (g) Credit Against Royalty.—The annual claim
- 6 maintenance fee paid for any unpatented mining claim or
- 7 site on or before September 1 or any year shall be credited
- 8 against the amount of royalty required to be paid under
- 9 title IV for such mining claim or site during the following
- 10 assessment year.

- (h) FEE ADJUSTMENTS AND DISPOSITION.—
- 12 (1) At the end of each period of five assessment
- 13 years after the date of enactment of this Act, the
- Secretary shall adjust the maintenance fee and the
- location fee required by this section by an amount
- equal to the net adjustment in the implicit price
- deflator for the gross national product established by
- the United States Department of Commerce over the
- 19 preceding five year period, rounded up or down to
- the nearest dollar.
- 21 (2) The Secretary shall provide owners of min-
- ing claims or sites with notice by publication in the
- Federal Register of any adjustment made under
- paragraph (1) not later than January 1 of any as-
- sessment year in which the adjustment is made.

- 1 (3) A fee adjustment under paragraph (1) shall 2 apply to the payment due for the next assessment 3 year after the assessment year in which notice is 4 given under paragraph (2).
- 5 (4) All maintenance and location fees received 6 by the Secretary under this section shall be paid into 7 the Treasury of the United States and be subject to 8 the provision of title I of Public Law 100–446, 102 9 Stat. 1774 (43 U.S.C. 1474) making receipts avail-10 able for use by the Secretary for program operations 11 in Mining Law Administration.
- (i) OIL SHALE CLAIMS SUBJECT TO CLAIM MAINTE13 NANCE FEE UNDER ENERGY POLICY ACT OF 1992.—
 14 This section shall not apply to any oil shale claims for
 15 which a fee is required to be paid under paragraph
 16 2511(e)(2) of the Energy Policy Act of 1992 (30 U.S.C.
- 17 242(e)(2)).
- 18 (j) Failure To Comply.—The failure of the owner 19 of the mining claim or site to pay the claim maintenance 20 fee or location fee for a mining claim or site on or before 21 the date such payment is due under subsection (a) or sub-22 section (f) of this section shall constitute forfeiture of the 23 mining claim or site and such mining claim or site shall 24 be null and void, effective as of the day after the date

such payment is due: Provided, however, That, if such

- 1 maintenance fee or location fee is paid or tendered on or
- 2 before the 30th day after such payment was due under
- 3 subsection (a) or subsection (f) of this section, such min-
- 4 ing claim or site shall not be forfeited or null or void, and
- 5 such maintenance fee or location fee shall be deemed time-
- 6 ly paid.
- 7 (k) Repeal of Omnibus Budget Reconciliation
- 8 ACT FEE REQUIREMENTS.—Sections 10101 through
- 9 10106 of the Omnibus Budget Reconciliation Act of 1993
- 10 (30 U.S.C. 28f through 28k) are hereby repealed.
- 11 (l) Conforming Amendment.—The third sentence
- 12 of section 2324 of the Revised Statutes (30 U.S.C. 28)
- 13 is amended by adding the words "Except as provided in
- 14 paragraph 201(b)(1) of The Mining Law Reform Act of
- 15 1995," at the beginning of such sentence and deleting the
- 16 words "that is granted a waiver under section 10101 of
- 17 the Omnibus Budget Reconciliation Act of 1993,".
- 18 (m) Amendment of FLPMA Filing Require-
- 19 MENTS.—
- 20 (1) Section 314(a) of the Federal Land Policy
- 21 and Management Act of 1976 (43 U.S.C. 1744(a))
- is hereby repealed.
- 23 (2) Section 314(c) of the Federal Land Policy
- 24 and Management Act of 1976 (43 U.S.C. 1744(c))
- is amended to read as follows:

- 1 "(c) Failure to File as Constituting Forfeit-
- 2 URE; DEFECTIVE OR UNTIMELY FILING.—The failure to
- 3 timely file the copy of the notice or certificate of location
- 4 as required by subsection (b) shall constitute forfeiture of
- 5 the mining claim and such claim shall be null and void
- 6 by operation of law: Provided, however, That it shall not
- 7 be considered a failure to file if the notice or certificate
- 8 of location is defective or not timely filed for record under
- 9 other State or Federal laws permitting or requiring the
- 10 filing or recording thereof, or if the copy of the notice or
- 11 certificate is filed by or on behalf of some but not all of
- 12 the owners of the claim.".

13 SEC. 202. WAIVER AND EXEMPTION.

- 14 (a) WAIVER OF FEE.—The maintenance fee provided
- 15 for in subsection 201(a) shall be waived for the owner of
- 16 a mining claim or site who certifies in writing to the Sec-
- 17 retary, on or before the date the payment is due, that,
- 18 as of the date such payment is due, such owner and all
- 19 related persons own not more than twenty-five unpatented
- 20 mining claims or sites. Any owner of a mining claim or
- 21 site that is not required to pay a maintenance fee under
- 22 this subsection shall continue to be subject to the assess-
- 23 ment work requirements of the general mining laws or of
- 24 any other State or Federal law, subject to any suspension
- 25 or deferment of annual assessment work provided by law,

- 1 for the assessment year following the filing of the certifi-
- 2 cation, and paragraph 201(b)(1) of this Act shall not
- 3 apply.
- 4 (b) RELATED PERSONS.—As used in subsection (a),
- 5 the term "related persons" includes—
- 6 (1) the spouse and dependent children (as de-
- 7 fined in section 152 of the Internal Revenue Code of
- 8 1986), of the owner of the mining claim or site; and
- 9 (2) a person controlled by, controlling, or under
- common control with the owner of the mining claim
- or site.
- 12 (c) EXEMPTION.—The owner of any mining claim or
- 13 site who certifies in writing to the Secretary on or before
- 14 the first day of any assessment year that access to such
- 15 mining claim or site was denied or impeded during the
- 16 prior assessment year by the action or inaction of any
- 17 local, State, or Federal governmental officer, agency, or
- 18 court, or by any Indian tribal authority, shall be exempt
- 19 from the maintenance fee and assessment work require-
- 20 ments of subsections (a) and (b) of section 201 for the
- 21 assessment year following the filing of the certification.
- 22 SEC. 203. GOOD FAITH REQUIREMENT; RESIDENTIAL OCCU-
- 23 PANCY; DIVESTMENT AND REVERTER.
- 24 (a) GOOD FAITH HOLDING OF MINING CLAIM OR
- 25 Site.—The location, maintenance, and use of an

- 1 unpatented mining claim or site, whether located before
- 2 or after enactment of this Act, shall be for the purpose
- 3 of conducting mineral activities in good faith.
- 4 (b) Residential Occupancy.—The Secretary shall
- 5 not prohibit residential occupancy of an unpatented min-
- 6 ing claim or site and shall not require removal of equip-
- 7 ment or facilities until mineral activities are completed,
- 8 if such occupancy is shown in a notice of intent or plan
- 9 of operations to be reasonably required to accomplish the
- 10 mineral activities described therein.
- 11 (c) REVERTER.—(1) Land patented under Section
- 12 204(a) shall revert to the United States if—
- 13 (A) the land is used for a purpose that is not
- authorized under subsection (a);
- 15 (B) the unauthorized use is not discontinued
- within a time period specified by the Secretary (but
- not earlier than 90 days after the Secretary provides
- the owner of the land with written notice pursuant
- 19 to paragraph (2) to discontinue the unapproved
- 20 use); and
- (C) the Secretary elects to enforce the rever-
- sionary interest in accordance with paragraph (2).
- 23 (2) The reversion under paragraph (1) shall take ef-
- 24 fect if—

(A) the Secretary files a declaration of reversion 1 2 in the office of the Bureau of Land Management 3 designated by the Secretary of the Interior; (B) the Secretary records the declaration in the office of the county recorder of the county in which 6 the lands subject to a reversion are situated; and 7 (C) not later than 30 days after recording the declaration of reversion, the Secretary serves on the 8 9 owner of the land subject to reversion a recorded 10 copy of the declaration, the same manner that a 11 summons and complaint are served under the Federal Rules of Civil Procedure, and delivers payment 12 13 for fair market value of the surface interest at the time of the reverter. 14 (3) The Secretary may renounce a reversion by filing 15 and recording a declaration of renouncement in the same 16 offices in which a declaration of reversion would have been filed under paragraph (2). The Secretary may renounce 19 a reversion for any reason, including a case in which— 20 (A) a portion of the lands included in the patent have been used for solid waste disposal or for 21 22 any other purpose that may result in the disposal, placement, or release of a hazardous substance; 23 (B) continuance of the reverter serves no public 24

purpose; or

1	(C) it would not be in the best interest of the
2	United States to exercise the reverter.
3	(4) Each patent to land acquired under section 2325,
4	2333, or 2337 of the Revised Statutes (30 U.S.C. 29, 37
5	or 42) that is subject to the limitations of this subsection
6	shall so state.
7	(d) Repeal of Patenting Moratorium; Process-
8	ING OF PATENT APPLICATIONS.—
9	(1) Sections 112 and 113 of Public Law 103-
10	332 are hereby repealed. The Secretary shall dili-
11	gently process all applications for patent and shall
12	make determinations for all such applications re-
13	garding patent issuance as expeditiously as possible.
14	(2) The provisions of this Act shall not apply
15	to any mining or mill site claim (A) for which a pat-
16	ent application was filed with the Secretary on or
17	before May 9, 1995.
18	TITLE III—SURFACE MANAGEMENT OF
19	MINERAL ACTIVITIES
20	SEC. 301. PURPOSE; APPLICABILITY; OPERATING AND REC-
21	LAMATION STANDARDS.
22	(a) Purpose.—It is the purpose of this title to pro-
23	vide for mineral entry, exploration, location and operations
24	pursuant to the general mining laws in a manner that will
25	not unduly hinder such activities or diminish rights, in-

- 1 cluding but not limited to all statutory and common law
- 2 rights of access, obtained under the general mining laws
- 3 or other authorities, but will assure that such activities
- 4 are conducted in a manner that will prevent unnecessary
- 5 and undue degradation of nonmineral surface resources on
- 6 Federal lands. Compliance with the provisions of this title
- 7 shall constitute compliance with: (i) the final sentence of
- 8 subsection 302(b) of the Federal Land Policy and Man-
- 9 agement Act (43 U.S.C. 1732(b)); and (ii) any standard
- 10 related to the management of surface resources within the
- 11 National Forest System contained in or derived from the
- 12 Organic Administration Act (16 U.S.C. 473 et seq.), the
- 13 Multiple-Use Sustained-Yield Act of 1960 (16 U.S.C. 528
- 14 et seq.), the Forest and Rangeland Renewable Resources
- 15 Planning Act of 1974 (16 U.S.C. 1601 et seq.), or any
- 16 other law applicable to Federal lands subject to this title
- 17 within the National Forest System.
- 18 (b) APPLICABILITY.—This title shall apply only to
- 19 mineral activities on those Federal lands where the surface
- 20 estate is managed by the Bureau of Land Management
- 21 or the United States Forest Service.
- (c) Operations.—All mineral activities on Federal
- 23 lands shall be conducted so as to prevent unnecessary and
- 24 undue degradation of Federal lands by complying with ap-

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plicable requirements of Federal and State environmental
   protection laws, including but not limited to—
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             (1) the Atomic Energy Act of 1954 (42 U.S.C.
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        2011 et seq.);
             (2) the Clean Air Act (42 U.S.C. 7401 et seq.);
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                 the Comprehensive Environmental Re-
        sponse, Compensation, and Liability Act of 1980 (42
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        U.S.C. 9601 et seq.);
             (4) the Endangered Species Act of 1973 (16
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        U.S.C. 1531 et seq.);
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             (5) the Federal Land Policy and Management
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        Act of 1976 (43 U.S.C. 1701 et seq.);
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             (6) the Federal Mine Safety and Health Act of
        1977 (30 U.S.C. 801 et seq.);
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             (7) the Federal Water Pollution Control Act
        (commonly referred to as the "Clean Water Act")
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        (33 U.S.C. 1251 et seq.);
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             (8) the Forest and Rangeland Renewable Re-
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        sources Planning Act of 1974 (16 U.S.C. 1600 et
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        seq.);
             (9) the Migratory Bird Treaty Act (16 U.S.C.
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        703 et seq.);
             (10) the National Environmental Policy Act of
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        1969 (42 U.S.C. 4321 et seq.);
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(11) the National Historic Preservation Act (16) 1 2 U.S.C. 470 et seq.); (12) title XIV of the Public Health Service Act 3 (commonly referred to as the "Safe Drinking Water Act") (42 U.S.C. 300f et seq.); 5 6 (13) the Solid Waste Disposal Act (42 U.S.C. 7 6901 et seq.); 8 (14) the Toxic Substances Control Act (15) U.S.C. 2601 et seq.); and 9 10 (15) the Uranium Mill Tailings Radiation Con-11 trol Act of 1978 (42 U.S.C. 7901 et seq.). 12 (d) Reclamation.—In order to prevent unnecessary and undue degradation of surface resources, Federal lands disturbed by mineral activities shall be reclaimed, to the 14 extent economically and technically practicable, in compliance with the provisions of subsection 304(a). 16 17 (e) Designated Lands.—Where any mineral activities are to be conducted on Federal lands administered by the Bureau of Land Management or the Forest Service 19 specifically designated by any special Act of Congress that 21 applies a specific land management, resource protection or reclamation standard (such as wild and scenic rivers and designated wilderness) to such lands, such manage-23 ment or protection standard shall apply to the extent of

any conflict with the provisions of this title.

1 SEC. 302. AUTHORIZATION FOR MINERAL ACTIVITIES.

2	(a) In General.—Except as otherwise provided in
3	subsections (b) and (c) of this section, no person may en-
4	gage in mineral activities on Federal lands unless that per-
5	son has filed a plan of operations with, and received ap-
6	proval of the plan from, the Secretary in accordance with
7	section 303.
8	(b) Notice Required.—
9	(1) A person may engage in mineral activities
10	on Federal lands that cause only minor, short term,
11	readily reclaimable impacts on surface resources, in-
12	cluding but not limited to initial exploratory test
13	hole drilling and road construction, only after filing
14	with the Secretary a notice of intent to conduct such
15	activities.
16	(2) Such notice shall include—
17	(A) the name and mailing address of the
18	operator;
19	(B) when applicable, the name of the min-
20	ing claim(s) or site(s), and serial number(s) as-
21	signed to the mining claims(s) or site(s) on
22	which mineral activities are proposed;
23	(C) a statement describing the activities
24	proposed and their location in sufficient detail
25	to locate the operations on the ground, and giv-
26	ing the approximate date when activities will

- begin. The statement shall include a description and the location of any access routes to be constructed or improved and the type of equipment to be used in their construction;
 - (D) a statement that reclamation of all areas will be completed as required by subsection 301(d), and that mineral activities will comply with the operations standard as required by subsection 301(c); and
 - (E) evidence of financial assurance as required by section 306.
 - (3) Failure of the operator to conduct mineral activities in conformance with the notice and the requirements of this title may cause the operator to be subject to enforcement pursuant to section 308.
 - (4) The Secretary shall review the notice within 30 days of receipt. If the Secretary determines that the proposed mineral activities will, or are likely to cause more than minor, short term, readily reclaimable impacts on surface resources, the Secretary shall provide a statement of reasons explaining why the mineral activities cannot proceed under notice and shall require in writing that the operator submit a proposed plan of operations in accordance with the requirements of this section. Failure of the Sec-

- retary to respond in writing within 30 days of receipt of the notice shall be deemed to be approval of the mineral activities proposed in the notice.
 - (5) The Secretary shall establish by regulation from time to time additional categories of mineral activities which may be conducted under notice based on the amount of surface to be disturbed, the type of equipment to be used, the time required for reclamation, and other relevant factors.
- 10 (c) OTHER MINERAL ACTIVITIES.—Notwithstanding the provisions of subsections (a) and (b), any person may 11 conduct mineral activities on Federal lands which cause only a minimal disturbance of surface resources, including but not limited to claim location; exploration; geological, geophysical or geochemical surveys; environmental baseline monitoring; activities related to the gathering of data related to the preparation or analysis of a notice or plan of operations under this title, or required under any other applicable Federal or State environmental law or regulation; and other activities designated by the Secretary, without filing a notice or plan of operations with the Sec-21 22 retary.
- 23 (d) Transfer of Rights.—An operator may trans-
- 24 fer, assign or sell any rights associated with a notice with-
- 25 out approval by the Secretary: Provided, That the succes-

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1	sor in interest agrees in writing to assume the liabilities
2	and reclamation responsibilities established under sub-
3	section (b) and provide evidence of financial assurance as
4	required under section 306. The transfer, assignment or
5	sale shall not become effective prior to the filing of such
6	writing and evidence of financial assurance with the Sec-
7	retary. The financial assurance of the transferee shall be
8	substituted for the assurance previously submitted by the
9	transferor and the financial assurance of the transferor
10	shall be fully released.
11	SEC. 303. PLAN OF OPERATIONS; CONTENT, REVIEW AND
12	APPROVAL.
13	(a) Plan of Operations Requirements.—A plan
14	of operations required under this title shall contain—
15	(1) the name and mailing address of the opera-
16	tor;
1617	tor; (2) when applicable, the name of the mining
17	(2) when applicable, the name of the mining
17 18	(2) when applicable, the name of the mining claim(s) or site(s), and serial number(s) assigned to
17 18 19	(2) when applicable, the name of the mining claim(s) or site(s), and serial number(s) assigned to the mining claim(s) or site(s) on which mineral ac-
17 18 19 20	(2) when applicable, the name of the mining claim(s) or site(s), and serial number(s) assigned to the mining claim(s) or site(s) on which mineral activities are proposed;
17 18 19 20 21	(2) when applicable, the name of the mining claim(s) or site(s), and serial number(s) assigned to the mining claim(s) or site(s) on which mineral activities are proposed;(3) a general description of the mineral activi-
17 18 19 20 21 22	(2) when applicable, the name of the mining claim(s) or site(s), and serial number(s) assigned to the mining claim(s) or site(s) on which mineral activities are proposed;(3) a general description of the mineral activities proposed, including the anticipated periods dur-

1	and identifying areas where surface disturbance wil
2	occur;
3	(5) information describing the land and water
4	resources of the area expected to be disturbed by the
5	proposed mineral activities and any proposed mitiga-
6	tion measures necessary to comply with the require-
7	ments of this title;
8	(6) a reclamation plan which includes proposed
9	measures to reclaim Federal lands disturbed by the
10	proposed mineral activities as required under sub-
11	section 301(d);
12	(7) evidence of adequate financial assurance as
13	required under section 306; and
14	(8) a monitoring plan to assure compliance with
15	the requirements of the plan of operations.
16	(b) Plan of Operations Review.—A proposed
17	plan of operations shall be submitted to the Secretary, who
18	shall promptly acknowledge receipt thereof to the opera-
19	tor. The Secretary shall promptly review the proposed plan
20	of operations and shall notify the operator within 30
2.1	days—

(1) that the plan of operations has been ap-

proved as submitted;

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1	(2) of all changes in, or additions to the pro-
2	posed plan of operations necessary to comply with
3	the requirements of this title; or
4	(3) that a specified reasonable amount of time
5	is necessary to complete the review, setting forth the
6	circumstances which justify the additional time.
7	(c) Mineral Activities Pending Review.—Any
8	operator who has submitted a plan of operations under
9	this section may continue to conduct mineral activities
10	otherwise authorized pursuant to subsections (b) and (c)
11	of section 302 within the geographic area covered by the
12	proposed plan of operations pending its approval.
13	(d) Plan of Operations Approval.—(1) The Sec-
14	retary shall approve a proposed plan of operations within
15	a reasonable period of time if—
16	(A) the proposed plan of operations substan-
17	tially complies with the requirements of this title;
18	and
19	(B) the applicant has complied with the re-
20	quirements of section 306 concerning financial as-
21	surance.
22	(2) If, after review, the Secretary determines that a
23	proposed plan of operations will not substantially comply
24	with the requirements of this title, the Secretary shall

specify all deficiencies in the proposed plan, shall request

- 1 the operator to modify the proposed plan to comply with
- 2 the requirements of this title and shall specify all nec-
- 3 essary modifications to the proposed plan.
- 4 (e) Modifications to an Approved Plan of Op-
- 5 ERATIONS.—
- 6 (1) MINOR MODIFICATIONS.—At any time dur-7 ing which mineral activities are being conducted under an approved plan of operations, an operator 8 9 may make minor modifications to the approved plan of operations by notifying the Secretary. Failure of 10 11 the Secretary to respond in writing within 30 days 12 of receipt of the proposed minor modification shall be deemed to be approval of the minor modification. 13 For purposes of this title, a "minor modification" is 14 15 a change to the approved plan of operations that is 16 not likely to result in significant impacts to surface 17 resources different from those previously considered 18 in the approved plan of operations.
 - (2) REVIEW OF MINOR MODIFICATIONS.—If the Secretary determines that a proposed minor modification may be significant, the Secretary shall provide a statement of reasons and may require the operator to submit a significant modification to the plan of operations pursuant to paragraph (3) of this subsection.

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(3) SIGNIFICANT MODIFICATION.—At any time during activities under an approved plan of operations, the operator may propose a significant modification to the approved plan of operations. A significant modification must be submitted, reviewed and approved in the same manner as a plan of operations under this section, except that the modification need not include information required under subsection 303(a) if the modification requires no change to such information: Provided, however, That approval of such modification shall neither require nor be denied or conditioned upon retrofit, redesign, reconstruction, closure or change in the operation of any facility, structure or mineral activity previously approved. For purposes of this title, a "significant modification" is a change to the approved plan of operations which is likely to result in significant impacts to surface resources different from those previously considered in the approved plan of operations.

(4) REQUEST BY SECRETARY.—At any time during which mineral activities are being conducted under an approved plan of operations, the Secretary may request that an operator submit a modification to the approved plan of operations together with a

- 1 written determination that such modification is nec-
- 2 essary to prevent unnecessary and undue degrada-
- 3 tion of Federal lands as required by section 301.
- 4 The Secretary's determination that a modification is
- 5 necessary shall be subject to notice to the operator
- 6 and a right to a hearing at the request of the opera-
- 7 tor. If the Secretary has requested a modification
- 8 under this paragraph, mineral activities may con-
- 9 tinue in accordance with the approved plan of oper-
- ations until the modification is submitted, reviewed,
- and approved.
- 12 (f) TERM.—An approved plan of operations shall re-
- 13 main in effect as approved until the mineral activities sub-
- 14 ject to the approved plan of operations are completed or
- 15 until the plan of operations is modified.
- 16 (g) Transfer of Rights.—An operator may trans-
- 17 fer, assign, or sell any rights associated with an approved
- 18 plan of operations without approval by the Secretary: Pro-
- 19 vided, That the successor in interest agrees in writing to
- 20 assume the liabilities and reclamation responsibilities es-
- 21 tablished by the approved plan of operations and provide
- 22 evidence of financial assurance as required under section
- 23 306. The transfer, assignment, or sale shall not become
- 24 effective prior to the filing of such writing and evidence
- 25 of financial assurance with the Secretary. The financial

- 1 assurance of the transferee shall be substituted for the as-
- 2 surance previously submitted by the transferor, and the
- 3 financial assurance of the transferor shall be fully re-
- 4 leased.

5 SEC. 304. RECLAMATION PLAN.

- 6 A reclamation plan submitted with a proposed plan
- 7 of operations pursuant to section 303 shall include appro-
- 8 priate measures to comply with substantive reclamation
- 9 requirements of the State in which the proposed mineral
- 10 activities will be located to the extent that those require-
- 11 ments are not in conflict with the purposes of the general
- 12 mining laws and this Act, and the applicable provisions
- 13 of State and Federal environmental protection laws, in-
- 14 cluding those Federal laws listed in subsection 301(c). A
- 15 proposed reclamation plan that complies with such State
- 16 and Federal requirements shall be deemed sufficient to
- 17 prevent unnecessary and undue degradation and to comply
- 18 with subsection 301(d), and certification or other approval
- 19 issued by a State or Federal agency of compliance with
- 20 such laws shall be deemed compliance with this section.

21 SEC. 305. TRANSITION RULES.

- 22 (a) Applicability to Existing Operations.—
- 23 Mineral activities for which an operator is authorized to
- 24 proceed under notice or for which a plan of operations has
- 25 been approved prior to the date of enactment of this Act

- 1 shall continue under the terms and conditions of such no-
- 2 tice or plan. Notices which were filed within 30 days of
- 3 the effective date of enactment, and plans of operations
- 4 which have been submitted before but not approved on the
- 5 date of enactment of this Act, shall be reviewed based on
- 6 the law existing on the day prior to the date of enactment
- 7 of this Act. Significant modifications to approved plans
- 8 of operations shall be submitted, reviewed, and approved
- 9 pursuant to the applicable requirements of this title: *Pro-*
- 10 vided, however, That approval of such modifications shall
- 11 neither require nor be conditioned upon retrofit, redesign,
- 12 reconstruction or change in the operation of any facility,
- 13 structure or mineral activity previously approved.
- 14 (b) Financial Assurance and Enforcement.—
- 15 Notwithstanding the provisions of subsection (a), the en-
- 16 forcement provisions of section 308 shall apply to all min-
- 17 eral activities on the effective date of this Act and, within
- 18 one year after the effective date of this Act, all operators
- 19 operating under notice or a plan of operations shall submit
- 20 to the Secretary evidence of adequate financial assurance
- 21 as may be required under section 306.
- 22 SEC. 306. FINANCIAL ASSURANCE.
- 23 (a) EVIDENCE OF FINANCIAL ASSURANCE.—(1)
- 24 Prior to the commencement of any mineral activities re-
- 25 quiring a plan of operations, an operator shall furnish evi-

- 1 dence to the Secretary of a bond, surety, self-insurance
- 2 or other financial assurance (including the use of bonding
- 3 pools or a financial assurance instrument posted with a
- 4 State or another Federal agency) in an amount sufficient
- 5 to cover the reasonably estimated cost to complete rec-
- 6 lamation as required by the plan of operations.
- 7 (2)(A) Prior to conducting notice activities subject to
- 8 subsection 302(b), the operator shall comply with the fi-
- 9 nancial assurance requirements promulgated by the Sec-
- 10 retary applicable to such notice activities. Such require-
- 11 ments shall allow operators or owners of mining claims
- 12 or sites to use bonding pools to statewide or nationwide
- 13 bonds. Statewide or nationwide bonds shall be in amounts
- 14 fixed by regulation that cover notice activities at multiple
- 15 locations statewide or nationwide, as appropriate.
- (B) For such notice activities conducted between the
- 17 date of enactment of this Act and the effective date of
- 18 such regulations, the operator or owner of the mining
- 19 claim or site shall provide evidence of financial assurance,
- 20 in the form and manner authorized by the Secretary's reg-
- 21 ulations in effect on the date of enactment of this Act,
- 22 in an amount sufficient to cover the reasonably estimated
- 23 cost of reclamation required as a result of such notice ac-
- 24 tivities.

1	(b) Review and Adjustment.—Not later than five
2	years after the financial assurance is provided, and each
3	five years thereafter, or at the request of the operator,
4	the Secretary shall review its adequacy and may increase
5	or decrease the amount of the financial assurance based
6	upon changed circumstances, including a determination by
7	the Secretary that a portion of the reclamation has been
8	completed.
9	(c) Financial Assurance For Increments.—Fi-
10	nancial assurance for increments of mineral activities may
11	be authorized if the financial assurance for an increment
12	covers all reclamation costs within the area covered by the
13	notice or plan of operations for that increment. After rec-
14	lamation is completed, an operator may apply for, and the
15	Secretary may grant, release of the financial assurance for
16	the completed increment.
17	SEC. 307. FEDERAL AND STATE AUTHORITY AND COOPERA-
18	TION.
19	(a) Cooperative Agreements.—
20	(1) Upon request from a State, the Secretary
21	shall enter into a cooperative agreement with that
22	State for joint administration of the requirements of
23	this title relating to mineral activities requiring a no-

tice or plan of operations, financial assurances, rec-

lamation, inspection and enforcement if the Sec-

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- retary determines in writing that such State has the capability to implement the agreement in a manner consistent with the purposes of this title. A cooperative agreement may cover (i) some or all of the responsibilities enumerated in this paragraph, and (ii) some or all mineral activities on Federal land within a State.
 - (2) Under a cooperative agreement, a State and the Secretary may jointly administer mineral activities on Federal lands. The State and the Secretary shall make an independent and timely decision regarding individual plans of operation under this title, but in no event shall the State's authority under applicable Federal environmental protection statutes be restricted.
 - (3) Under a cooperative agreement, the State may conduct inspections and monitoring activities, and take enforcement actions deemed necessary to determine or require compliance with the requirements of this Act, other than recommending civil actions under section 308. The Secretary may not take enforcement action where a State under a cooperative agreement already has initiated appropriate enforcement action unless the State requests that the

- 1 Secretary recommend initiation of a civil action 2 under section 308.
 - (4) Under a cooperative agreement, the financial assurance sufficient to cover reclamation of Federal lands shall be calculated based on the completion of both the Federal and State reclamation requirements, and may be held as one bond. The financial assurance shall be approved by both the Secretary and the State prior to approval of a plan of operations, and the Secretary and the State may agree that the financial assurance may not be released without Federal and State concurrence. Financial assurance that duplicates financial assurance required under other State or Federal law shall not be required under this title.
 - (5) if a cooperative agreement is entered into pursuant to this section, the Secretary shall, subject to appropriations, reimburse the State for its regulatory costs in an amount approximating, but not exceeding, the reasonably estimated amount the Secretary would have reasonably expended absent a cooperative agreement.
 - (6) Each cooperative agreement entered into pursuant to this section shall provide that (i) the Secretary shall take appropriate action, including

- termination of the agreement, upon a determination
- that State performance under the agreement is not
- 3 in substantial compliance with the agreement or the
- 4 requirements of this title, and (ii) prior to taking
- 5 any such action, the Secretary shall provide notice to
- 6 the State allowing the State a reasonable time to
- 7 come into substantial compliance.
- 8 (b) Existing Agreements.—Any cooperative
- 9 agreement or memorandum of understanding between the
- 10 Secretary and any State related to the surface manage-
- 11 ment of mineral activities on Federal lands subject to this
- 12 Act in existence on the date of enactment of this Act shall
- 13 continue in force unless the Secretary determines such
- 14 agreement or memorandum of understanding is inconsist-
- 15 ent with the provisions of this title.
- 16 SEC. 308. ENFORCEMENT, ADMINISTRATIVE AND JUDICIAL
- 17 **REVIEW.**
- 18 (a) Inspections.—The Secretary, or a State if the
- 19 State has entered into a cooperative agreement pursuant
- 20 to section 307, shall conduct a minimum of one complete
- 21 inspection each year of mineral activities for which a plan
- 22 of operations or notice is required under section 302 to
- 23 ensure compliance with the terms of the plan or notice.
- 24 The operator shall grant access at reasonable times and
- 25 under reasonable circumstances to the appropriate des-

- 1 ignated representative of the Secretary or State when re-
- 2 quested. The Secretary or the State must give reasonable
- 3 notice to the operator before commencing any inspection.
- 4 The Secretary or the State may inspect more frequently,
- 5 if warranted, and may modify the inspection schedule as
- 6 necessary for mineral activities that are conducted on a
- 7 seasonal basis.

(b) Compliance Orders.—

- (1) Whenever, on the basis of any inspection authorized by subsection (a), the Secretary finds that the operator is in violation of any term or condition of a plan of operations or notice, the Secretary may issue an order requiring the operator to comply with such requirement, or may request the Attorney General to bring a civil action in accordance with subsection (c): *Provided, however,* That the Secretary shall not request commencement of a civil action if (i) the violation is corrected within 30 days, and (ii) the violation is neither causing nor likely to cause irreparable harm to the environment or a threat to human health or safety.
- (2) Any order issued under this subsection shall state with reasonable specificity the nature of the violation and shall require compliance within a reasonable period of time specified in the order. The

- 1 Secretary may extend the time specified for compli-
- 2 ance for a reasonable period, considering the serious-
- and any good faith efforts to
- 4 comply with the terms and conditions of the plan of
- 5 operation.
- 6 (c) CIVIL ACTIONS.—At the request of the Secretary,
- 7 the Attorney General may institute a civil action in the
- 8 district court of the United States for the district in which
- 9 the affected operation is located for a temporary restrain-
- 10 ing order, injunction, civil penalties as provided in sub-
- 11 section (d), or other appropriate remedy, when the opera-
- 12 tor (i) violates or refuses to comply with an order issued
- 13 by the Secretary under subsection (b), or (ii) refuses to
- 14 allow an inspection authorized under subsection (a).
- 15 (d) CIVIL PENALTIES.—An operator that fails to
- 16 comply with the requirements applicable to mineral activi-
- 17 ties conducted under notice pursuant to section 302 or the
- 18 terms or conditions of a plan of operations approved under
- 19 section 302, after notice of such failure and expiration of
- 20 a reasonable period allowed for abatement as specified
- 21 pursuant to subsection (b), is subject to a civil penalty
- 22 of not more than \$5,000 for each day of the continuance
- 23 of such noncompliance. In determining the amount of the
- 24 penalty, the Court shall consider the existence of previous
- 25 violations at the operation, the seriousness of the violation,

- 1 the likelihood of irreparable harm to the environment and
- 2 any hazard to the health or safety of the public, whether
- 3 the operator was negligent, and the good faith of the oper-
- 4 ator.

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(e) Administrative Review.—

- (1) Any operator issued a compliance order under this section may apply to the Secretary for review of the order within 30 days of receipt thereof, or as the case may be, within 30 days of such order being modified.
 - (2) The Secretary shall provide an opportunity for a hearing on the record at the request of the operator.
 - (3) Pending completion of any review proceedings under this subsection, the operator may file with the Secretary a written request that the Secretary grant temporary relief from any order issued under this section, supported by a detailed statement of reasons for such relief. The Secretary shall expeditiously issue an order or decision granting or denying such relief.
- 22 (f) Final Agency Action.—Final agency action 23 under this title shall be subject to judicial review pursuant

24 to 5 U.S.C. 701–706 and 28 U.S.C. 1331.

SEC. 309. SAVINGS CLAUSE.

- 2 The provisions of this title shall supersede any provi-
- 3 sion of the general mining laws or the Federal Land Policy
- 4 and Management Act, and any standard related to the
- 5 management of surface resources within the National For-
- 6 est System contained in or derived from the Organic Ad-
- 7 ministration Act (16 U.S.C. 473 et seq.), the Multiple-
- 8 Use Sustained-Yield Act of 1960 (16 U.S.C. 528 et seq.),
- 9 the Forest and Rangeland Renewable Resources Planning
- 10 Act of 1974 (16 U.S.C. 1601 et seq.), or any other law
- 11 applicable to Federal lands subject to this title within the
- 12 National Forest System, and any rules promulgated under
- 13 such laws, only to the extent that such laws or rules con-
- 14 flict or are inconsistent with the provisions of this title.
- 15 Orders, rules and regulations in effect as of the date of
- 16 enactment of this Act which govern surface management
- 17 of mineral activities shall remain in effect under the au-
- 18 thority of this title.
- 19 TITLE IV—ROYALTY
- 20 **SEC. 401. ROYALTY.**
- 21 (a) IN GENERAL.—The production and sale of
- 22 locatable minerals (including associated minerals) from
- 23 any unpatented mining claim (other than those from Fed-
- 24 eral lands to which subsection 204(b) applies) or any min-
- 25 ing claim patented under subsection 204(a) shall be sub-
- 26 ject to a royalty of three percent of the net proceeds from

1	such production mined and sold from such claim: Pro-
2	vided, That for any mine with an annual gross yield of
3	less than \$500,000 the royalty shall be waived: And pro-
4	vided further, That no royalty shall be payable pursuant
5	to this title with respect to minerals processed at a facility
6	by the same person or entity which extracted the minerals
7	if an urban development action grant has been made
8	under section 119 of the Housing and Community Devel-
9	opment Act of 1974 with respect to any portion of such
10	facility. The obligation to pay royalties hereunder shall ac-
11	crue only upon the sale of locatable minerals or mineral
12	products produced from a mining claim subject to such
13	royalty, and not upon the stockpiling of the same for fu-
14	ture processing.
15	(b) Definitions.—For the purposes of this title, the
16	term—
17	(1) "gross yield" shall mean—
18	(A) in the case of sales of gold and silver
19	ore, concentrates or bullion, or the sales of
20	other locatable minerals in the form of ore or
21	concentrates, the actual proceeds of sale of such
22	ore, concentrates or bullion;
23	(B) in the case of sales of beneficiated
24	products from locatable minerals other than
25	those subject to section 401(b)(1)(A), such as

1	cathode, anode or copper rod or wire, or other
2	products fabricated from the locatable minerals,
3	the gross income from mining derived from the
4	first commercially marketable product deter-
5	mined in the same manner as under section 613
6	of the Internal Revenue Code;
7	(C) in the event that ore, concentrates,
8	beneficiated or fabricated products or locatable
9	minerals are used or consumed and are not sold
10	in an arms length transaction, the reasonable
11	fair market value of the ore, concentrates,
12	beneficiated or fabricated products at the mine
13	or wellhead determined from the first applicable
14	of the following:
15	(i) published or other competitive sell-
16	ing prices of locatable minerals of like kind
17	and grade;
18	(ii) any proceeds of sale;
19	(iii) value received in exchange for any
20	thing or service; or
21	(iv) the value of any locatable min-
22	erals in kind or used or consumed in a
23	manufacturing process or in providing a
24	service: and

1	(D) without limiting the foregoing, the
2	profits or losses incurred in connection with for-
3	ward sales, futures or commodity options trad-
4	ing, metal loans, or any other price hedging or
5	speculative activity or arrangement shall not be
6	included in gross yield.
7	(2) "net proceeds" shall mean gross yield, less
8	the following deductions for costs incurred prior to
9	sale or value determination, and none other:
10	(A) the actual cost of extracting the
11	locatable mineral;
12	(B) the actual cost of transporting the
13	locatable mineral from the claim to the place or
14	places of reduction, beneficiation, refining, and
15	sale;
16	(C) the actual cost of reduction,
17	beneficiation, refining, and sale of the locatable
18	mineral.
19	(D) the actual cost of marketing and deliv-
20	ering the locatable mineral and the conversion
21	of the locatable mineral into money;
22	(E) the actual cost of maintenance and re-
23	pairs of—
24	(i) all machinery, equipment, appara-
25	tus, and facilities used in the mine;

1	(ii) all crushing, milling, leaching, re-
2	fining, smelting, and reduction works,
3	plants, and facilities; and
4	(iii) all facilities and equipment for
5	transportation;
6	(F) the actual cost for support personnel
7	and support services at the mine site, including
8	without limitation, accounting, assaying, draft-
9	ing and mapping, computer services surveying,
10	housing, camp, and office expenses, safety, and
11	security;
12	(G) the actual cost of engineering, sam-
13	pling, and assaying pertaining to development
14	and production;
15	(H) the actual cost of permitting, reclama-
16	tion, environmental compliance and monitoring;
17	(I) the actual cost of fire and other insur-
18	ance on the machinery, equipment, apparatus,
19	works, plants, and facilities mentioned in sub-
20	paragraph (E);
21	(J) depreciation of the original capitalized
22	cost of the machinery, equipment, apparatus,
23	works, plants, and facilities listed in subpara-
24	graph (E). The annual depreciation charge shall
25	consist of amortization of the original cost in

the manner consistent with the Internal Revenue Code of 1986, as amended from time to time. The probable life of the property represented by the original cost must be considered in computing the depreciation charge;

- (K) all money expended for premiums for industrial insurance, and the owner paid cost of hospital and medical attention and accident benefits and group insurance for all employees engaged in the production or processing of locatable minerals;
- (L) all money paid as contributions or payments under State unemployment compensation law, all money paid as contributions under the Federal Social Security Act, and all money paid to State government in real property taxes and severance or other taxes measured or levied on production, or Federal excise tax payments and payments as fees or charges for use of the Federal lands from which the locatable minerals are produced; and
- (M) the actual cost of the developmental work in or about the mine or upon a group of mines when operated as a unit; and

1	(c) Limitations and Allocations of Net Pro-
2	CEEDS, GROSS YIELD, AND ALLOWABLE COSTS.—
3	(1) The several deductions listed in paragraph
4	(b)(2) are intended to allow a reasonable allowance
5	for overhead: Provided, That they do not include any
6	expenditures for salaries, or any portion of salaries,
7	of any person not actually engaged in—
8	(A) the working of the mine;
9	(B) the operating of the leach pads, ponds,
10	plants, mills, smelters, or reduction works;
11	(C) the operating of the facilities or equip-
12	ment for transportation; or
13	(D) superintending the management of any
14	of those operations described in subparagraphs
15	(A)-(C).
16	(2) Ores or solutions of locatable minerals may
17	be extracted from mines comprised of mining claims
18	and lands other than mining claims. Ore or solutions
19	of locatable minerals may be commingled with ores
20	or solutions from lands other than mining claims:
21	Provided, That the operator shall first sample, weigh
22	or measure, and assay the same in accordance with
23	accepted industry standards. In the event of such
24	production from mines comprised of mining claims
25	and other lands and/or in the event of commingling

- as provided under this paragraph, gross yield, allow-
- 2 able costs and net proceeds for royalty purposes
- 3 shall be allocated in proportion to mineral products
- 4 recovered from the mining claims in accordance with
- 5 accepted industry standards.
- 6 (d) Liability for Royalty Payments.—The
- 7 owner or co-owners of a mining claim subject to the roy-
- 8 alty required under this section shall be liable for royalty
- 9 due to the United States on locatable minerals produced
- 10 and sold during the period of ownership to the extent of
- 11 the interest in such claim owned. As used in this sub-
- 12 section, "owner" or "co-owner" shall mean the person or
- 13 persons owning the right to mine locatable minerals from
- 14 such claim and receiving the net proceeds of such sale.
- 15 Any person who makes any royalty payment attributable
- 16 to the interest of the owner or co-owners liable therefor
- 17 shall not become liable to the United States for such roy-
- 18 alty as a result of making such payment on behalf of such
- 19 owner or co-owners.
- 20 (e) Time and Manner of Payment.—
- 21 (1) Royalty payments for production from any
- 22 mining claim subject to the royalty required in this
- section shall be due to the United States at the end
- of the month following the end of the calendar quar-
- 25 ter in which the net proceeds from the sale of such

- production are received by the owner or co-owners. 1 2 Royalty payments may be made based upon good faith estimates of the gross yield, net proceeds and 3 the quantity of ore, concentrates, or other beneficiated or fabricated products of locatable min-5 erals, subject to adjustment when the actual annual 6 7 gross yield, net proceeds and quantity are determined by the owner of the mining claim or site or 8 9 co-owners.
 - (2) Each royalty payment or adjustment shall be accompanied by a statement containing—
 - (A) the name and Bureau of Land Management serial number of the mining claim or claims from which ores, concentrates, solutions or beneficiated products of locatable minerals subject to the royalty required in this section were produced and sold for the period covered by such payment or adjustment;
 - (B) the estimated (or actual, if determined) quantity of such ore, concentrates, solutions or beneficiated or fabricated products produced and sold from such mining claim or claims for such period;
 - (C) the estimated (or actual, if determined) gross yield from the production and sale

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- 1 of such solutions ore, concentrates, or 2 beneficiated products for such period; (D) the estimated (or actual, if deter-3 4 mined) net proceeds from the production and sale of such ores, concentrates, solutions or beneficiated products for such period, including 6 7 an itemization of the applicable deductions described in paragraph (b)(2); and 8 (E) the estimated (or actual, if deter-9 mined) royalty due to the United States, or ad-10 11 justment due to the United States or such owner or co-owners, for such period. 12 (3) In lieu of receiving a refund under sub-13 14 section (g), the owner or co-owners may elect to 15 apply any adjustment due to such owner or co-own-16 ers as an offset against royalties due from such 17 owner or co-owners to the United States under this 18 Act, regardless of whether such royalties are due for 19 production and sale from the same mining claim or 20 claims. 21 RECORDKEEPING AND REPORTING REQUIRE-22 MENTS.— (1) An owner, operator, or other person directly 23
 - (1) An owner, operator, or other person directly involved in the conduct of mineral activities, transportation, purchase, or sale of locatable minerals,

concentrates, or products derived therefrom, subject to the royalty required in this section, through the point of royalty computation, shall establish and maintain any records, make any reports, and provide any information that the Secretary may reasonably require for the purposes of implementing this section or determining compliance with regulations or orders under this section. Upon the request of the Secretary when conducting an audit or investigation pursuant to subsection (h), the appropriate records, reports, or information which may be required by this section shall be made available for inspection and duplication by the Secretary.

(2) Records required by the Secretary under this section shall be maintained for three years after the records are generated unless the Secretary notifies the record holder that he or she has initiated an audit or investigation specifically identifying and involving such records and that such records must be maintained for a longer period. When an audit or investigation is under way, such records shall be maintained until the earlier of the date that the Secretary releases the record holder of the obligation to maintain such records or the date that the limitations pe-

- 1 riod applicable to such audit or investigation under
- 2 subsection (h) expires.
- 3 (g) Interest Assessments.—In any case in which
- 4 royalty payments are not received by the Secretary on the
- 5 date that such payments are due, or when such payments
- 6 are less than the amount due, the Secretary shall charge
- 7 interest on such late payments computed at the rate pub-
- 8 lished by the Department of the Treasury as the "Treas-
- 9 ury Current Value of Funds Rate." In the case of an
- 10 underpayment or partial payment, interest shall be com-
- 11 puted and charged only on the amount of the deficiency
- 12 and not on the total amount, and only for the number
- 13 of days such payment is late. No other late payment or
- 14 underpayment charge or penalty shall be charged. In any
- 15 case in which royalty payments are made in excess of the
- 16 amount due, or amounts are held by the Secretary pending
- 17 the outcome of any appeal in which the Secretary does
- 18 not prevail, the Secretary shall promptly refund such over-
- 19 payments or pay such amounts to the person or persons
- 20 entitled thereto, together with interest thereon for the
- 21 number of days such overpayment or amounts were held
- 22 by the Secretary, with the addition of interest charged
- 23 against the United States computed at the rate published
- 24 by the Department of the Treasury as the "Treasury Cur-
- 25 rent Value of Funds Rate."

- 1 (h) Audits, Payment Demands and Limita-2 tions.—
 - (1) The Secretary may conduct, after notice, any audit reasonably necessary and appropriate to verify the payments required under this section.
 - (2) Any billing or demand letter for royalty due on locatable minerals produced and sold from any mining claim subject to royalty required by this section must be sent or issued not later than three years after the date such royalty was due and must specifically identify the production involved, the royalty allegedly due and the basis for the claim. No action, proceeding or claim for royalty due on locatable minerals produced and sold, or relating to such production, may be brought by the United States, including but not limited to any claim for additional royalties or claim of the right to offset the amount of such additional royalties against amounts owed to any person by the United States, unless judicial suit or administrative proceedings are commenced to recover specific amounts claimed to be due prior to the expiration of three years from the date such royalty is alleged to have been due.
- 24 (i) Transitional Rules.—Any mining claim for 25 which a patent is issued pursuant to subsection 204(b)

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- 1 shall not be subject to the obligation to pay the royalty
- 2 pursuant to this section. Royalty payments for any claim
- 3 processed under subsection 204(b) shall be suspended
- 4 pending final determination of the right to patent. For
- 5 any claim that does not qualify for the issuance of a patent
- 6 under subsection 204(b), royalties shall be payable under
- 7 this section on—
- 8 (1) previous production between the date of en-
- 9 actment of this Act and the date of such final deci-
- sion denying the issuance of a patent, plus interest
- computed at the rate published by the Department
- of the Treasury as the "Treasury Current Value of
- 13 Funds Rate"; and
- 14 (2) production subsequent to the date of such
- decision.
- 16 (j) DISBURSEMENT OF REVENUES.—The receipts
- 17 from royalties collected under this section shall be dis-
- 18 bursed as follows:
- 19 (1) One-half of such receipts shall be paid into
- the Treasury of the United States and deposited as
- 21 miscellaneous receipts.
- (2) One-quarter of such receipts shall be paid
- by the Secretary of the Treasury to the State in
- 24 which the mining claim from which production oc-
- curred is located.

- 1 (3) One-quarter of such receipts shall be paid
- 2 into a State Fund or the Federal Fund in accord-
- ance with title V; until termination as provided in
- 4 section 506.
- 5 (k) No Implied Covenants.—The owner of a min-
- 6 ing claim subject to the provisions of this title shall have
- 7 no obligation, express or implied, to explore for, develop,
- 8 produce or market locatable minerals as a result of the
- 9 obligation to pay a royalty hereunder, and the timing, na-
- 10 ture, extent and manner of exploring, developing, mining
- 11 and marketing such locatable minerals shall be in the sole
- 12 discretion of the claim owner.
- 13 TITLE V—ABANDONED LOCATABLE MINERALS
- 14 MINE RECLAMATION PROGRAM
- 15 SEC. 501. ABANDONED LOCATABLE MINERALS MINE REC-
- 16 LAMATION FUND.
- 17 (a) STATE FUND.—Any State within which proceeds
- 18 are collected pursuant to title IV from a mining claim and
- 19 which wishes to become eligible to receive such proceeds
- 20 allocated by paragraph 401(j)(3) shall establish and main-
- 21 tain an interest-bearing abandoned locatable mineral mine
- 22 reclamation fund (hereinafter referred to in this title as
- 23 "State Fund") to accomplish the purposes of this title.
- 24 (b) FEDERAL FUND.—There is established on the
- 25 books of the Treasury of the United States an interest-

- 1 bearing fund to be known as the Abandoned Locatable
- 2 Minerals Mine Reclamation Fund (hereinafter referred to
- 3 in this title as "Federal Fund") which shall consist of pro-
- 4 ceeds allocated by paragraph 401(j)(3) from mining
- 5 claims in a State where a State Fund has not been estab-
- 6 lished or maintained under subsection (a).

7 SEC. 502. ALLOCATION AND PAYMENTS.

- 8 (a) State Fund.—Proceeds collected pursuant to
- 9 title IV and allocated by paragraph 401(j)(3) shall be paid
- 10 by the Secretary of the Treasury to the State Fund estab-
- 11 lished pursuant to subsection 501(a) for the State where
- 12 the mining claim from which the production occurred is
- 13 located. Payments to States under this subsection with re-
- 14 spect to any moneys received by the United States, shall
- 15 be made not later than the last business day of the month
- 16 in which such moneys are warranted by the United States
- 17 Treasury to the Secretary of the Interior as having been
- 8 received, except for any portion of such moneys which is
- 19 under challenge, which shall be placed in a suspense ac-
- 20 count pending resolution of such challenge. Such warrants
- 21 shall be issued by the United States Treasury not later
- 22 than 10 days after receipt of such moneys by the Treas-
- 23 ury. Moneys placed in a suspense account which are deter-
- 24 mined to be due the United States shall be payable to a
- 25 State Fund not later than fifteen days after such challenge

- 1 is resolved. Any such amount placed in a suspense account
- 2 pending resolution shall bear interest until the challenge
- 3 is resolved. In determining the amount of payments to
- 4 State Funds under this section, the amount of such pay-
- 5 ments shall not be reduced by any administrative or other
- 6 costs incurred by the United States.
- 7 (b) Federal Fund.—Proceeds collected pursuant to
- 8 title IV, and allocated by paragraph 401(j)(3), from min-
- 9 ing claims located in the State which has not established
- 10 or maintained a State Fund, and such proceeds from min-
- 11 ing claims located in a State for which the Secretary's au-
- 12 thority has expired under subsection 506(a), shall be cred-
- 13 ited to the Federal Fund and distributed in accordance
- 14 with subsection (c).
- 15 (c) Transition.—Prior to the time a State estab-
- 16 lishes a State Fund pursuant to subsection 501(a), any
- 17 proceeds collected from a mining claim within such State
- 18 shall be deposited into the Federal Fund and allocated to
- 19 such State. Once a State establishes a State Fund under
- 20 subsection 501(a), the State allocation in the Federal
- 21 Fund with accrued interest shall be paid by the Secretary
- 22 of the Treasury to the State Fund in accordance with sub-
- 23 section (a). Commencing three years after the date of en-
- 24 actment of this Act, the Secretary of the Treasury shall
- 25 distribute proceeds then accrued or which are thereafter

- 1 credited to the Federal Fund equally among all States
- 2 which maintain a State Fund established under subsection
- 3 501(a), and for which the Secretary of the Treasury's au-
- 4 thority has not expired under subsection 506(a).

5 SEC. 503. ELIGIBLE AREA.

- 6 (a) IN GENERAL.—Subject to subsection (b), lands
- 7 and water eligible for reclamation under this title shall be
- 8 Federal lands that—
- 9 (1) have been adversely affected by past min-
- 10 eral activities on lands abandoned and left inad-
- equately reclaimed prior to the date of enactment of
- this Act; and
- 13 (2) for which the State determines there is no
- identifiable party with a continuing reclamation re-
- sponsibility under State or Federal laws.
- 16 (b) Specific Sites and Areas Not Eligible.—
- 17 The following areas shall not be eligible for expenditures
- 18 from a State Fund:
- 19 (1) Any area subject to a plan of operations
- submitted or approved prior to, on or after the date
- of enactment of this Act which includes remining or
- reclamation of the area adversely affected by past
- 23 locatable mineral activities.
- 24 (2) Any area affected by coal mining eligible for
- reclamation expenditures pursuant to section 404 of

1	the Surface Mining Control and Reclamation Act
2	(30 U.S.C. 1234).
3	(3) Any area designated for remedial action
4	pursuant to the Uranium Mill Tailings Radiation
5	Control Act of 1978 (42 U.S.C. 7912).
6	(4) Any area that was listed on the National
7	Priorities List pursuant to the Comprehensive Envi-
8	ronmental Response, Compensation and Liability
9	Act of 1980 (42 U.S.C. 9605) prior to the date of
10	enactment of this Act, or where the Environmental
11	Protection Agency has initiated or caused to be initi-
12	ated a response action pursuant to that Act.
13	SEC. 504. USES AND OBJECTIVES OF FUNDS.
14	(a) USE OF FUNDS.—Moneys in a State Fund shall
15	be used for the reclamation of eligible areas. For purposes
16	of this section, reclamation includes—
17	(1) backfilling, fencing, sealing, or otherwise
18	controlling abandoned underground mine entries to
19	protect public health and safety;
20	(2) abatement, treatment or control of water
21	pollution;
22	(3) shaping, grading, contouring and
23	revegetation of land to prevent erosion and sedi-

mentation, or to enhance fish and wildlife habitat;

1	(4) removal or control of toxic or hazardous
2	materials;
3	(5) analysis, curation and preservation of struc-
4	tures, buildings, sites or objects listed or eligible for
5	listing pursuant to the National Historic Preserva-
6	tion Act (16 U.S.C. 470a); and
7	(6) control or reclamation of surface subsidence
8	due to abandoned underground mines.
9	(b) Priorities.—Expenditures of moneys from a
10	State Fund shall reflect the following priorities in the
11	order stated, but shall not preclude, where feasible and
12	appropriate, a combination of these priorities for cost-ef-
13	fective reclamation:
14	(1) The protection of public health, safety, gen-
15	eral welfare and property from extreme danger from
16	the adverse effects of past mineral activities.
17	(2) The protection of public health, safety, and
18	general welfare from the adverse effects of past min-
19	eral activities.
20	(c) Liability.—No State, or a contractor for such
21	State engaged in approved reclamation work under this
22	title, or any other entity authorized by a State to conduct
23	approved reclamation activities, shall be liable under any
24	provision of Federal law for any costs or damages as a

25 result of action taken or omitted in the course of carrying

- 1 out reclamation pursuant to this section. This subsection
- 2 shall not preclude liability for costs and damages as a re-
- 3 sult of gross negligence or intentional misconduct. For
- 4 purposes of the preceding sentence, reckless, willful or
- 5 wanton misconduct shall constitute gross negligence.

6 SEC. 505. REPORT TO CONGRESS.

- 7 Each year, each State with a State Fund under sub-
- 8 section 501(a) shall submit a report to the Congress pro-
- 9 viding an accounting of the Fund, including identifying
- 10 sites for which moneys in the Fund have been spent dur-
- 11 ing the preceding year and sites for which moneys shall
- 12 be allocated in the following year, the amounts spent or
- 13 expected to be spent on each such site, and an estimate
- 14 of the number of eligible areas that remain to be reclaimed
- 15 in the State.

16 SEC. 506. SUNSET PROVISIONS.

- 17 (a) TERMINATION OF AUTHORITY.—The Secretary of
- 18 the Treasury's authority to allocate funds to a State Fund
- 19 under section 502 shall expire on the date that the State
- 20 submits an annual report to the Congress pursuant to sec-
- 21 tion 505 which reports that there are no areas in the State
- 22 which remain to be reclaimed.
- 23 (b) Termination of Fund.—Upon the termination
- 24 of authority as provided in subsection (a) with respect to
- 25 all State Funds, the Federal Fund shall also be termi-

- 1 nated, and all proceeds thereafter remaining in the Fed-
- 2 eral Fund shall be paid into the Treasury of the United
- 3 States and deposited as miscellaneous receipts.
- 4 TITLE VI—ADMINISTRATIVE PROVISIONS
- 5 SEC. 601. EFFECTIVE DATE.
- 6 The provisions of this Act shall take effect on the
- 7 date of enactment of this Act, except as otherwise provided
- 8 in this Act.
- 9 SEC. 602. EFFECT ON FEDERAL AND STATE LAWS.
- 10 (a) Effect on the General Mining Laws.—The
- 11 provisions of this Act shall supersede the general mining
- 12 laws only to the extent such laws conflict with the require-
- 13 ments of this Act. Where no such conflict exists, the gen-
- 14 eral mining laws, including all judicial and administrative
- 15 decisions interpreting them, shall remain in full force and
- 16 effect.
- 17 (b) Effect on Other Federal and State
- 18 Laws.—Except as provided in subsection (a), nothing in
- 19 this Act shall be construed—
- 20 (1) as superseding, modifying, amending or re-
- 21 pealing any other provision of Federal law, State law
- or Federal or State regulation enacted pursuant
- thereto, not expressly superseded, modified, amended
- or repealed;

1 (2) without limiting the foregoing, as affecting 2 or intended to affect or in any way interfere with or 3 modify the laws of the States relating to the owner-4 ship, control, appropriation, use and distribution of 5 ground or surface waters or the regulation by States 6 of surface or ground water quality; and

(3) as affecting or modifying in any way the rights, obligations or liabilities of any person under other provision of law.

10 SEC. 604. SEVERABILITY.

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If any provision of this Act or the applicability thereof to any person or circumstances is held invalid, the remainder of this Act and the application of such provision to other persons or circumstances shall not be affected thereby.

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HR 1580 IH——2

HR 1580 IH——3

HR 1580 IH——4